Delimitation of Potential Strategic Urban Horizons (PUSHs)

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GIS Research UK 2005 13th Annual Conference Glasgow, 6 – 8 April 2005

Polycentric Development and Functional Urban Areas

Delimitation Approach

Isochrones, Municipalities and Settlement Structures

Policy Relevance



Polycentric Development

- Promotion of a *balanced polycentric urban system* is one of the most frequently cited *policy objectives* of the ESDP.
- Although polycentricism is widely discussed, there is no common understanding of all its meaning.
- Polycentricism is often spatially operationalised by the concept of *Functional Urban Areas* (travel-towork-areas, commuting zones etc.).
- Many countries do have *delimitations* of these areas, but all of them are using *different sets of criteria* and thresholds.



Objectives: *delimitation* (using a harmonised set of criteria) and *analysis* of the FUAs.

Functional Urban Areas: Criteria applied

- FUA population over 50,000 inhabitants and urban core with more than 15,000 inhabitants.
- FUA population more than 0.5 % of national population and urban core with more than 15,000 inhabitants.
- Inclusion of smaller FUAs if they had at least local importance in transport, knowledge or decisionmaking functions or regional importance in administrative, tourism or industrial functions.



Typology of FUAs



Metropolitan European Growth Areas (MEGAs)

- Transnational / national FUAs
- Regional / local FUAs



Presentation

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- Car travel times from functional centres of FUAs, and generation of 45-minute isochrones.
- Approximation of isochrones to municipality boundaries. Each municipality whose territory was overlaid by isochrones of at least 10 % was considered part of the PUSH.
- Overlay of the PUSH with settlement areas (CORINE) to analyse internal settlement patterns (monocentric vs. polycentric settlement structures).



Pan-European data used

- ESPON 1.1.1 Functional Urban Areas (centres)
- ESPON 1.1.1 NUTS-5 layer (municipalities)
- RRG GIS Database: Road network
- CORINE land cover and land use (settlement areas)



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Construction





Isochrones in Europe





45-minute isochrones around MEGAs





Municipalities assigned to PUSHs







Proportion of country area covered by PUSHs





Analysing polycentricity of PUSHs

- Number of PUSHs overlapping in each municipality
- Number of FUA centroids located within a PUSHs
- Proportion of PUSH area overlapped by other PUSHs



Assignment of municipalities to PUSHs

Most important PUSH
Second important PUSH
Third important PUSH
Other potential PUSHs





Polycentric Integration Areas (PIAs)





Settlement Structure: Area Concentration Index

Development of the so-called *Area Concentration Index C* taking into account the area, number and distance of settlement areas within a PUSH:





= no spatial concentration

= extreme concentration

Settlement Structures

- Sprawl: high area concentration index and high proportion of settlement areas (58)
- **Rural**: Small concentration index (61)
- Monocentric: Medium to high concentration index, and size of second greatest settlement is less than half of the size of the greatest settlement (716)
- Polycentric: Medium to high concentration index, and size of the second greatest settlement is more than one half of the size of the greatest settlement (739)



PUSHs: Classification by settlement structure

Sprawl

- Monocentric
- Polycentric
- Sparsely populated
- n.a.





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Policy relevance

- Delimitation of PUSHs is *first step* into a more *fundamental analysis* of polycentric development.
- It allows for *further quantitative statistical analysis* (population development, GDP, jobs, cross-border relationships, functional linkages).
- Identification and analysis of *areas outside PUSHs* (potentials for specific targeted policies).
- PUSHs should not be seen as deterministic constraints for the development of regional polycentric initiatives, but are useful to guide initiatives and to identify opportunities and challenges for a new balance between cities of different levels of the urban hierarchy.



Further Information

ESPON Homepage: Project 1.1.1 (study download) www.espon.lu

RRG Homepage:

www.brrg.de

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